Districting Draft Maps

Election Systems

1. **"At Large"**

2. **"From District" or "Residence" Districts**

3. **"By District"**

The California Voting Rights Act was written to specifically encourage by-district elections.

California Voting Rights Act (CVRA)

◻ Under the Federal Voting Rights Act (passed in 1965), a jurisdiction must fail 4 factual tests before it is in violation of the law.

◻ The California VRA makes it significantly easier for plaintiffs to force jurisdictions into "by-district" election systems by eliminating two of the US Supreme Court Gingles tests:

   ◻ ~~Can the protected class constitute the majority of a district?~~

   ◻ Does the protected class vote as a bloc?

   ◻ Do the voters who are not in the protected class vote in a bloc to defeat the preferred candidates of the protected class?

   ◻ ~~Do the "totality of circumstances" indicate race is a factor in elections?~~

◻ Liability is now determined only by the presence of racially polarized voting

CVRA Impact

☐ **Switched (or in the process of switching) as a result of CVRA:**

- ▪ At least 240 school districts
- ▪ 34 Community College Districts
- ▪ 154 cities
- ▪ 1 County Board of Supervisors
- ▪ 35 water and other special districts.

☐ **Cases So Far:**

- ▪ Palmdale, Santa Clara and Santa Monica went to trial on the merits. Palmdale and Santa Clara lost. Santa Monica is awaiting a decision.
- ▪ Modesto and Palmdale each spent about $1.8 million on their defense (in addition to the attorney fee awards in those cases).
- ▪ Santa Monica has spent an estimated $7 million so far. Plaintiffs in Santa Monica requested $22 million in legal fees after the original trial.

Key settlements:

- ✓ **Palmdale: $4.7 million**
- ✓ **Modesto: $3 million**
- ✓ **Highland: $1.3 million**
- ✓ **Anaheim: $1.1 million**
- ✓ **Whittier: $1 million**
- ✓ **Santa Barbara: $600,000**
- ✓ **Tulare Hospital: $500,000**
- ✓ **Camarillo: $233,000**
- ✓ **Compton Unified: $200,000**
- ✓ **Madera Unified: about $170,000**
- ✓ **Hanford Joint Union Schools: $118,000**
- ✓ **Merced City: $42,000**

An estimated $16 million in total settlements and court awards so far.

Districting Process

Step	Description
Two Initial Hearings August 19 & September 16 *6:30 p.m.*	• Held prior to release of draft maps • Education and to solicit input on the communities in the Districts
Census Data Release Mid/Late August	• Census Bureau releases official 2020 Census population data
California Data Release Early October 2021	• California Statewide Database releases California's official 'prisoner-adjusted' 2020 redistricting data
Draft Map Hearing January 20, 2022	• Discuss and select final maps; discuss election sequence
Draft Map Hearing February 10, 2022 *6:30 p.m.*	• Discuss and select final map; discuss and determine election sequence • Deadline to submit draft maps: January 28, 2022, 5 p.m. • Post draft maps by February 3, 2022, 5 p.m.
Map Adoption By March 1, 2022	• Final map must be posted at least 7 days prior to adoption

Districting Rules and Goals

Federal Laws	California Criteria	Other Traditional Redistricting Principles
☐ **Equal Population** ☐ **Federal Voting Rights Act** ☐ **No Racial Gerrymandering**	1. **Geographically contiguous** 2. **Undivided neighborhoods and "communities of interest"** (Socio-economic geographic areas that should be kept together) 3. **Easily identifiable boundaries** 4. **Compact** (Do not bypass one group of people to get to a more distant group of people)	☐ **Respect voters' choices / avoid head-to-head contests** ☐ **Future population growth**

Prohibited: "Shall not favor or discriminate against a political party."

Neighborhoods/Communities of Interest

Neighborhoods

1. **What is your neighborhood?**

2. **What are its geographic boundaries?**

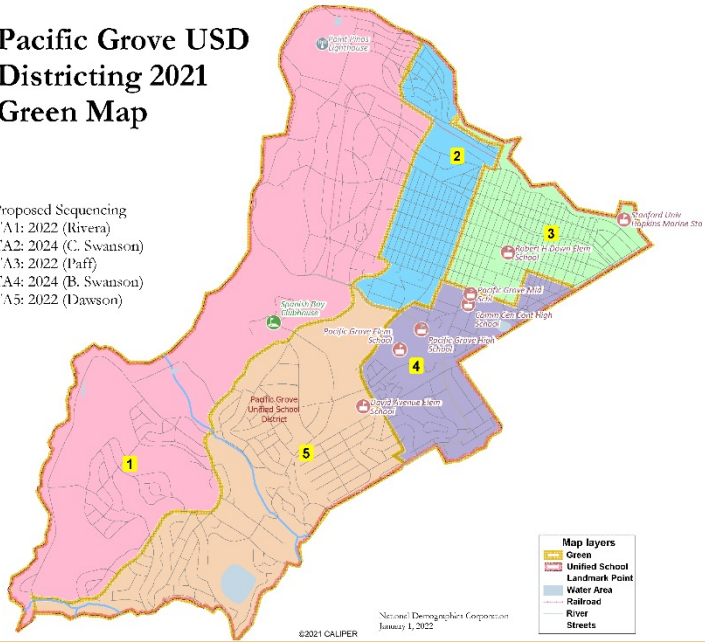*In the absence of public testimony, planning records and other similar documents may provide definition.*

Communities of Interest

1. **What defines your community?**

2. **Would this community benefit from being "included within a single district for purposes of its effective and fair representation"?**

Communities of Interest may not include relationships with political parties, incumbents, or political candidates.
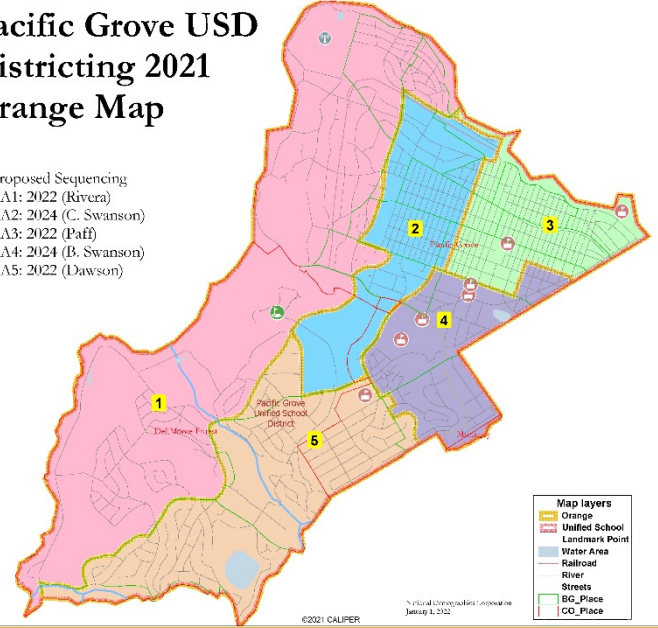
Pacific Grove USD
Districting 2021
Green Map

Proposed Sequencing
TA1: 2022 (Rivera)
TA2: 2024 (C. Swanson)
TA3: 2022 (Paff)
TA4: 2024 (B. Swanson)
TA5: 2022 (Dawson)

Pacific Grove USD
Districting 2021
Orange Map

Proposed Sequencing
TA1: 2022 (Rivera)
TA2: 2024 (C. Swanson)
TA3: 2022 (Paff)
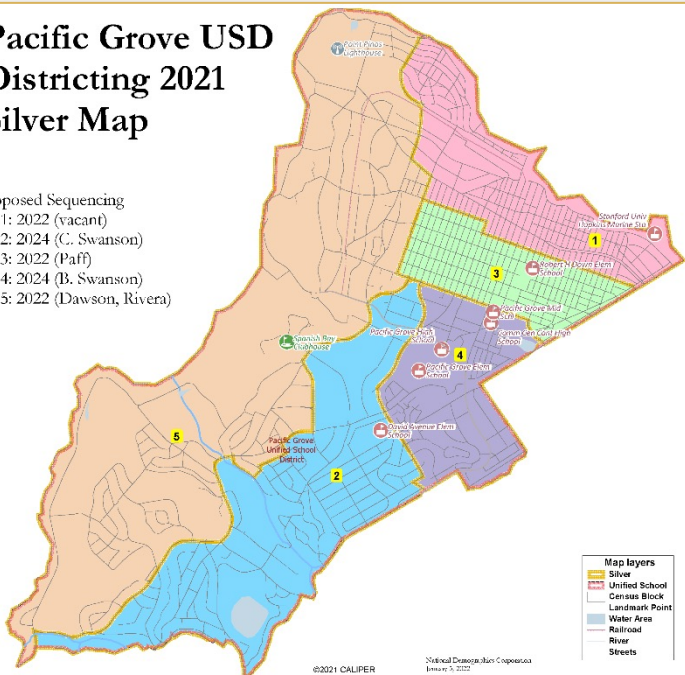TA4: 2024 (B. Swanson)
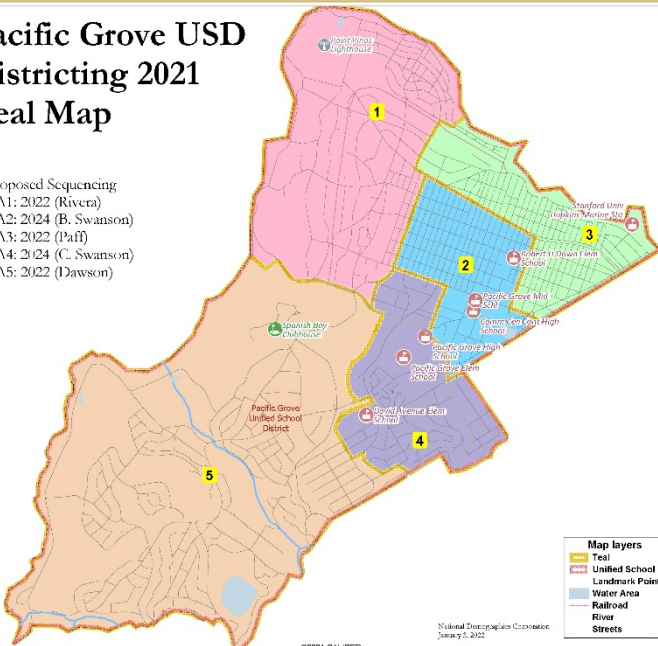TA5: 2022 (Dawson)

The
Draft
Maps

Pacific Grove USD
Districting 2021
Silver Map

Proposed Sequencing
TA1: 2022 (vacant)
TA2: 2024 (C. Swanson)
TA3: 2022 (Paff)
TA4: 2024 (B. Swanson)
TA5: 2022 (Dawson, Rivera)

Pacific Grove USD
Districting 2021
Teal Map

Proposed Sequencing
TA1: 2022 (Rivera)
TA2: 2024 (B. Swanson)
TA3: 2022 (Paff)
TA4: 2024 (C. Swanson)
TA5: 2022 (Dawson)

Pacific Grove USD Districting 2021 Green Map

Proposed Sequencing
TA1: 2022 (Rivera)
TA2: 2024 (C. Swanson)
TA3: 2022 (Paff)
TA4: 2024 (B. Swanson)
TA5: 2022 (Dawson)
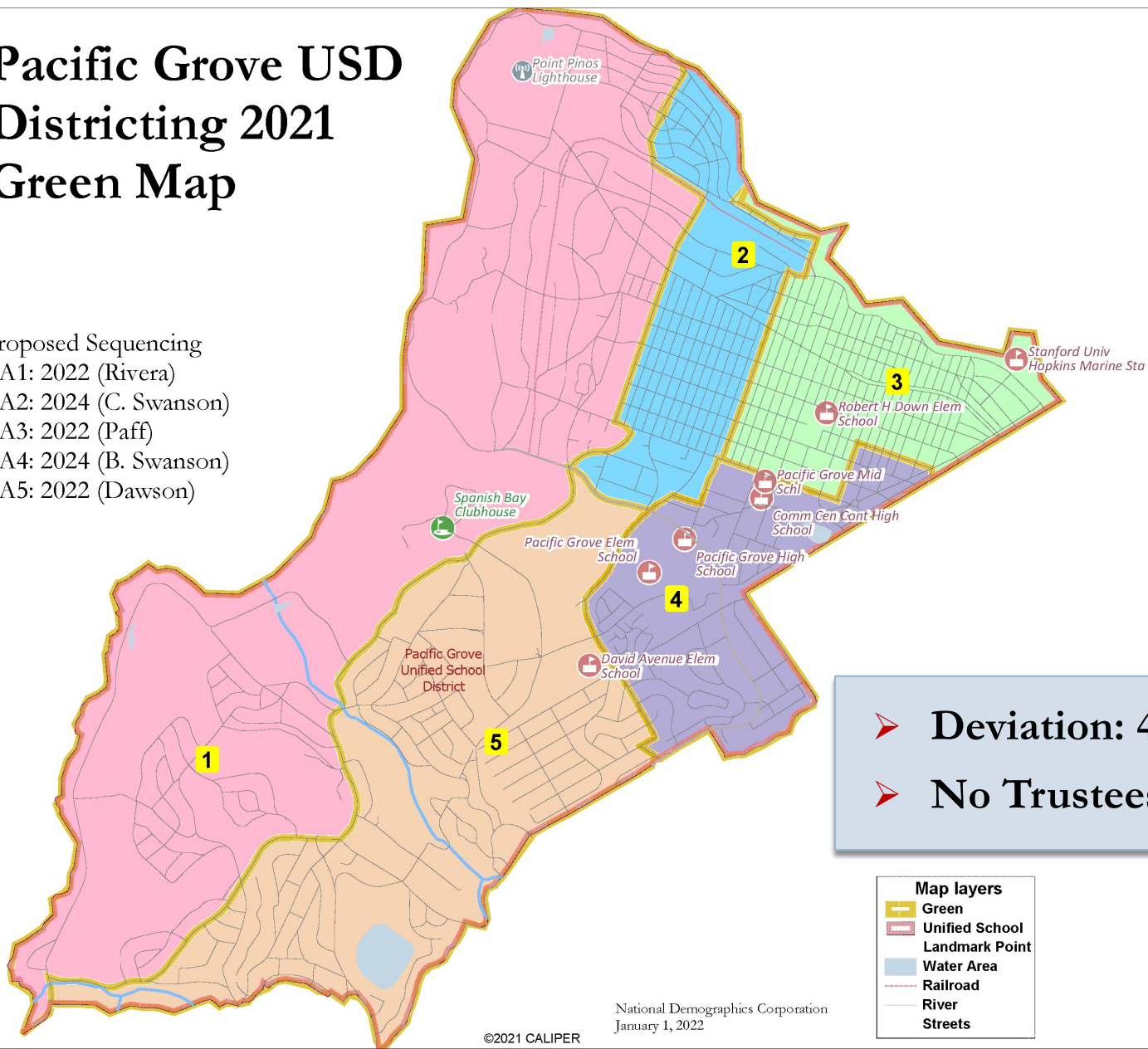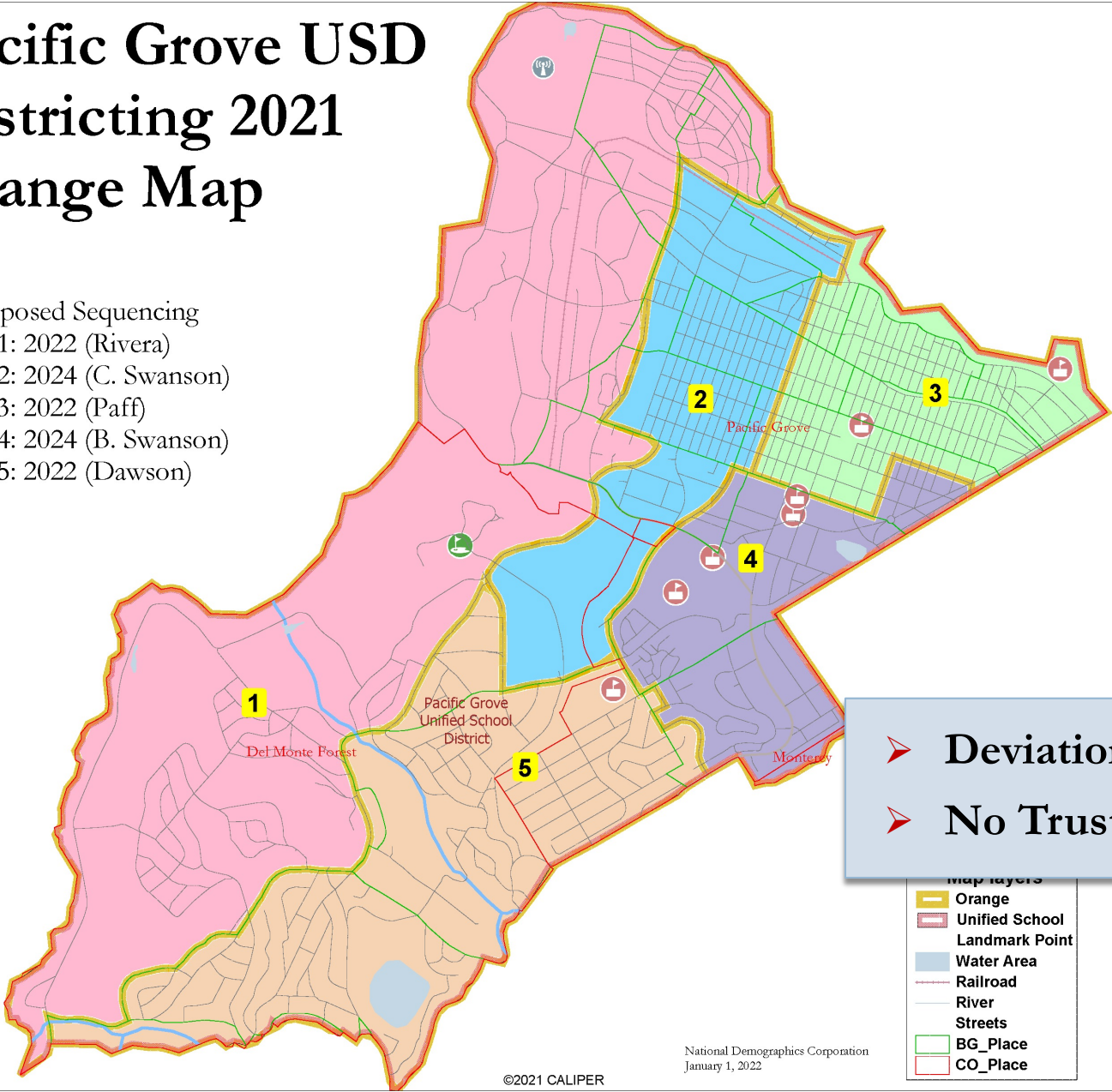
> ➤ **Deviation: 4.04%**
>
> ➤ **No Trustees paired**

Map layers
- Green
- Unified School
- Landmark Point
- Water Area
- Railroad
- River
- Streets

National Demographics Corporation
January 1, 2022

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Pacific Grove USD Districting 2021 Orange Map

Proposed Sequencing
TA1: 2022 (Rivera)
TA2: 2024 (C. Swanson)
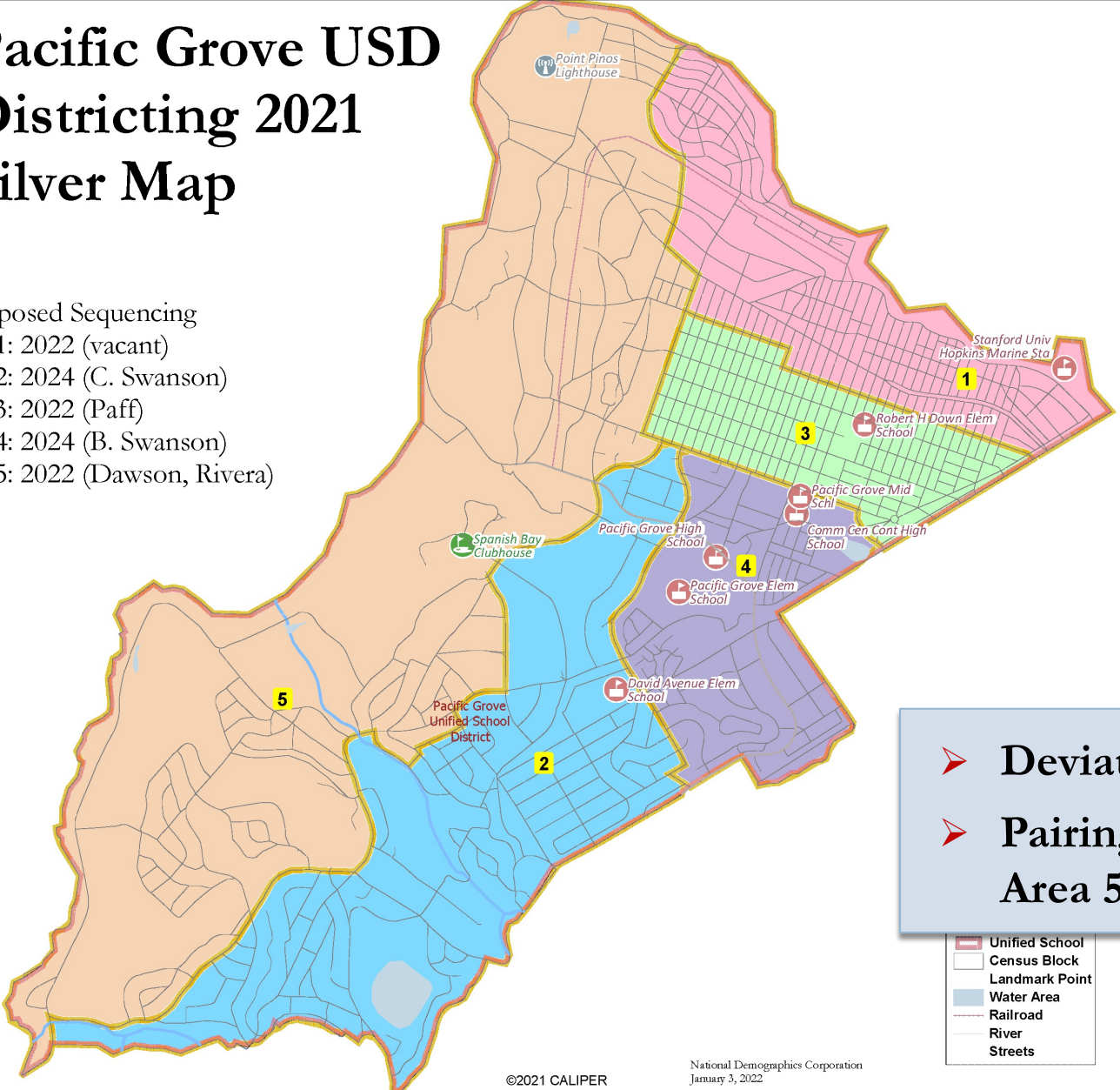TA3: 2022 (Paff)
TA4: 2024 (B. Swanson)
TA5: 2022 (Dawson)

> ➤ **Deviation: 1.12%**
>
> ➤ **No Trustees paired**

Map Layers
- **Orange**
- **Unified School**
  Landmark Point
- **Water Area**
- **Railroad**
- **River**
- **Streets**
- **BG_Place**
- **CO_Place**

National Demographics Corporation
January 1, 2022

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Pacific Grove USD Districting 2021 Silver Map

Proposed Sequencing
TA1: 2022 (vacant)
TA2: 2024 (C. Swanson)
TA3: 2022 (Paff)
TA4: 2024 (B. Swanson)
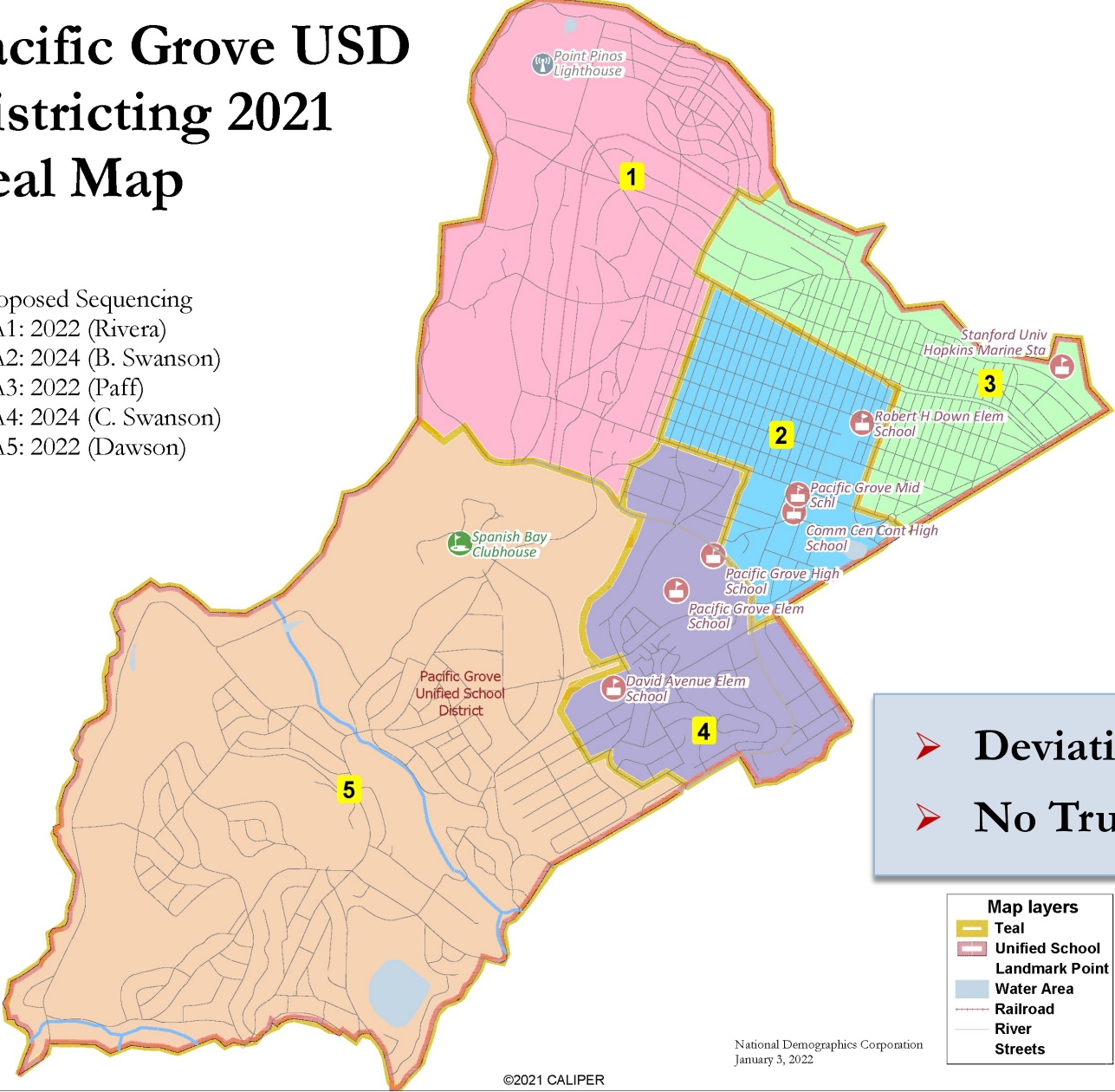TA5: 2022 (Dawson, Rivera)

> ➤ **Deviation: 4.69%**
>
> ➤ **Pairing in Trustee Area 5**

Legend:
- Unified School
- Census Block
- Landmark Point
- Water Area
- Railroad
- River
- Streets

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National Demographics Corporation
January 3, 2022

Pacific Grove USD Districting 2021 Teal Map

Proposed Sequencing
TA1: 2022 (Rivera)
TA2: 2024 (B. Swanson)
TA3: 2022 (Paff)
TA4: 2024 (C. Swanson)
TA5: 2022 (Dawson)

> **Deviation: 4.92%**
>
> **No Trustees paired**

Map layers
- Teal
- Unified School
- Landmark Point
- Water Area
- Railroad
- River
- Streets

National Demographics Corporation
January 3, 2022

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Discussion

Which map(s) do you prefer?

What modification(s) would make your preferred map(s) even better?

Possible: Narrowing to "focus" map(s)

Provide: Direction on new/revised map(s)